

Work In Progress

PART II
Analytical Review of
General Obligation Bond
"Cash Out" Refinancings

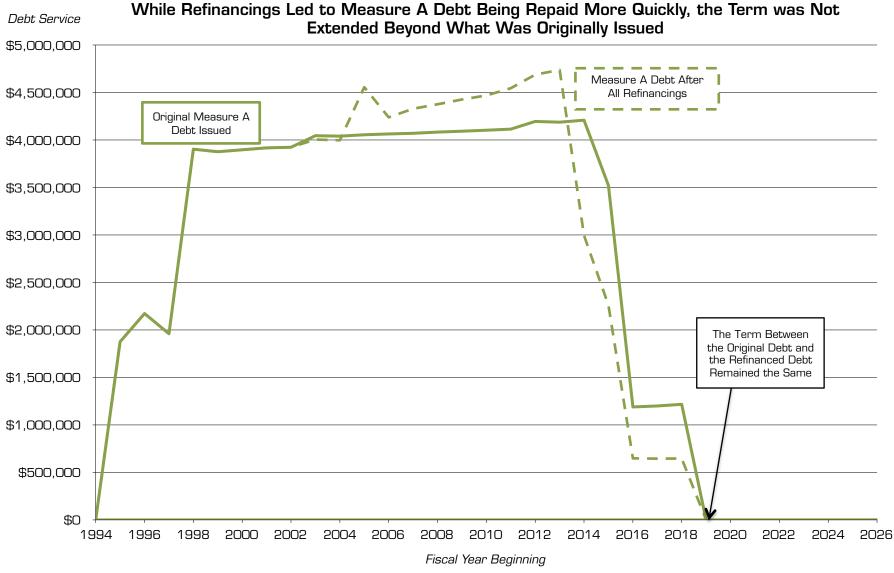
As of June 20, 2011



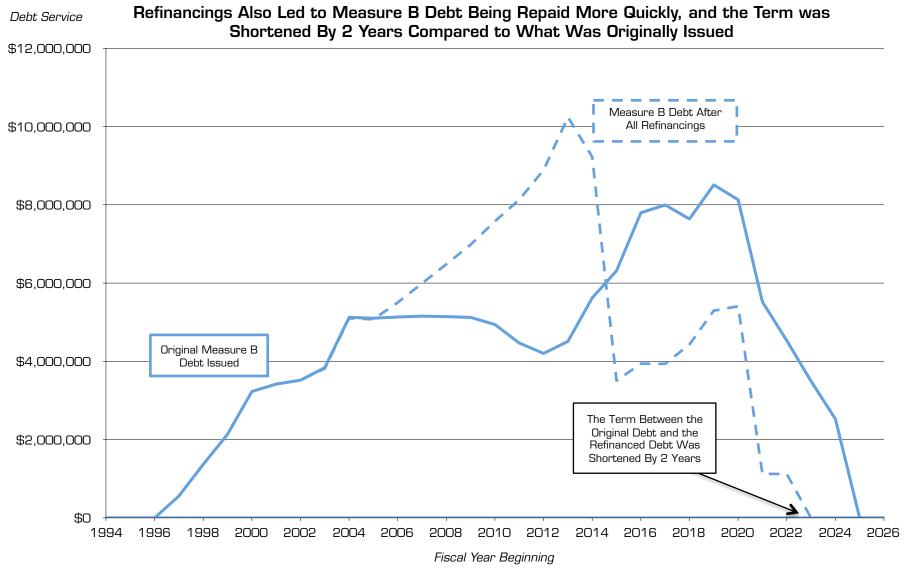
Questions from the Citizens' Committee to be Addressed:

1) What was the term for each bond measure prior to, and following the refinancings? Was the term extended as a result of the refinancings?







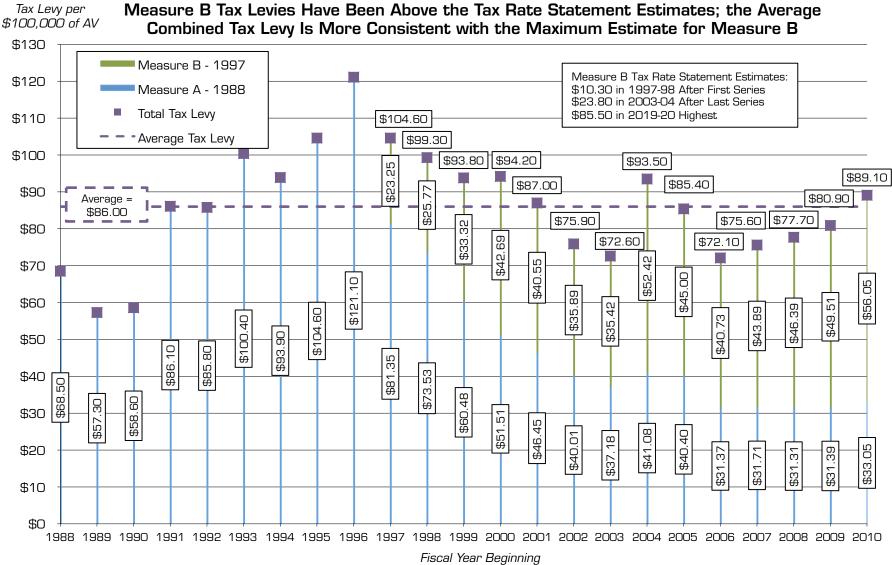




Questions from the Citizens' Committee to be Addressed:

2) How did estimated Measure B tax rates compare to actual Measure B tax rates?





Note: total tax levy from 1999 onward provided by Alameda County Auditor-Controller's Office and from 1998 prior by District.



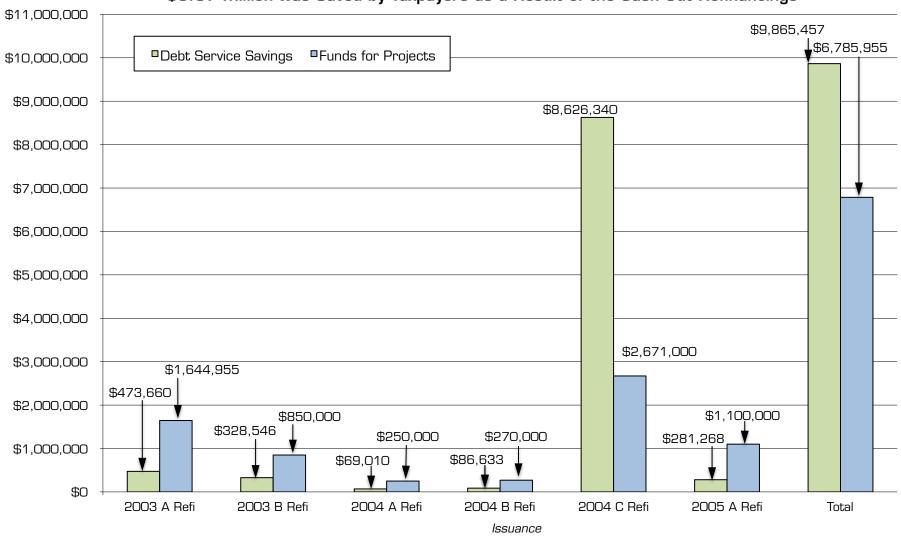
Questions from the Citizens' Committee to be Addressed:

3) How much of the savings from the cash out refinancings was provided to taxpayers versus what was "cashed out"?



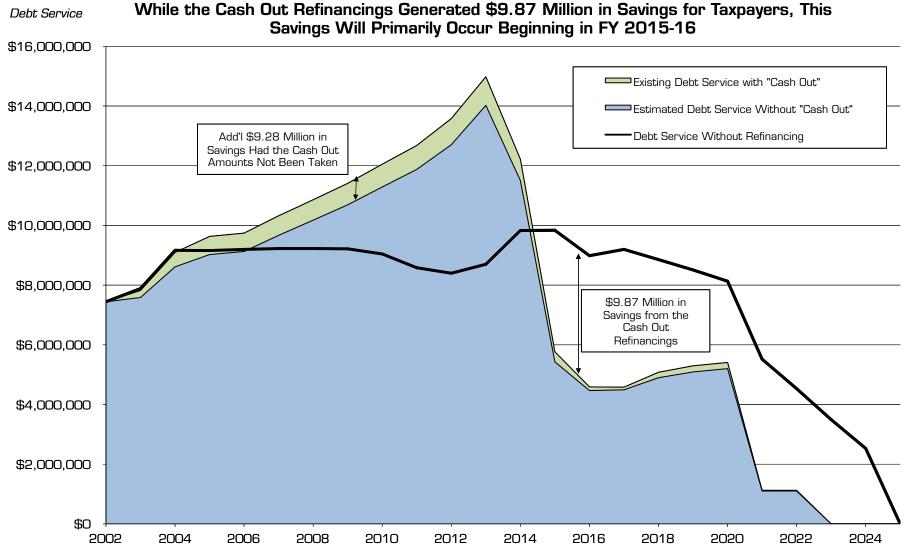


\$9.87 Million was Saved by Taxpayers as a Result of the Cash Out Refinancings



Note: Taxpayer savings is in addition to the \$6.79 million cash out amount for projects. Debt service savings is the total savings over the term of the bonds.





Note: existing debt service per Official Statements. Estimated debt service without "cash out" determined based on cash out portion as percentage of par amount applied to principal maturity amounts assuming an approximately equal annual reduction.

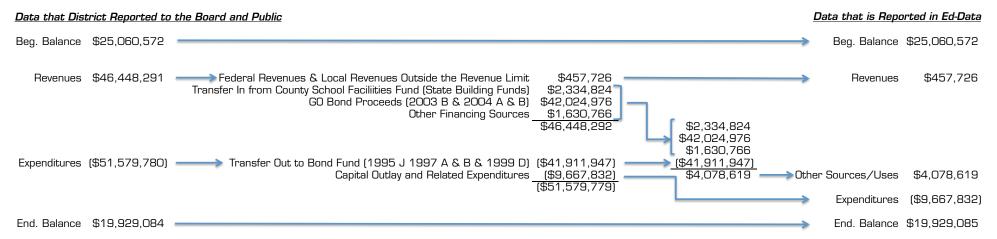
Fiscal Year Beginning



Questions from the Citizens' Committee to be Addressed:

4) Can we review the apparent discrepancy between the Building Fund financials as reported by the District compared to that reported in Ed-Data?

Review of District's 2003-04 Financial Reporting of the Building Fund



Note: flow of funds based on information from District's 2003-04 Audited Financial Statements.



Questions from the Citizens' Committee to be Addressed:

5) What were the costs of issuance and financing costs associated with the cash out refinancings?



Review of Costs of Issuance

Total Upfront Costs

	Upfront Costs	Upfront Costs	Detential
Decid Code	per Official	per Piper	Potential
Bond Series	<u>Statement</u>	<u>Jaffray</u>	Discrepancy*
2003 Series A	\$240,649	\$217,042	\$23,607
2003 Series B	\$265,852	\$255,399	\$10,453
2004 Series A & B	\$367,355	\$361,797	\$5,558
2004 Series C	\$522,850	\$515,498	\$7,352
2005 Series A	\$241,143	\$236,392	\$4,751

Per Piper Jaffray (District's Underwriter)

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	Financial Advisor	Bond Counsel	Underwriter	Bond Insurance	Subtotal of	All Other	Total
Bond Series	Compensation	Compensation	Compensation	<u>Premium</u>	<u>Costs</u>	Costs	Costs
2003 Series A	\$42,556	\$32,500	\$111,338	\$19,312	\$205,705	\$11,337	\$217,042
2003 Series B	\$0	\$42,000	\$146,062	\$50,836	\$238,899	\$16,500	\$255,399
2004 Series A & B	\$0	\$70,000	\$225,500	\$41,855	\$337,355	\$24,442	\$361,797
2004 Series C	\$0	\$85,000	\$327,350	\$73,000	\$485,350	\$30,148	\$515,498
2005 Series A	\$0	\$60,000	\$136,852	\$21,516	\$218,368	\$18,025	\$236,392

Per California Debt and Investment Advisory Commission

	Financial Advisor	Bond Counsel	Underwriter	Bond Insurance	Subtotal of
Bond Series	Compensation	Compensation	Compensation	<u>Premium</u>	<u>Costs</u>
2003 Series A	\$43,000	\$32,500	\$111,338	\$19,312	\$206,150
2003 Series B	\$3,000	\$42,000	\$146,062	\$50,836	\$241,898
2004 Series A & B	\$0	\$70,000	\$225,500	\$41,855	\$337,355
2004 Series C	\$0	\$85,000	\$327,350	\$73,000	\$485,350
2005 Series A	\$0	\$60,000	\$136,852	\$21,516	\$218,368

Potential Discrepancy

	Financial Advisor	Bond Counsel	Underwriter	Bond Insurance	Subtotal of
Bond Series	Compensation	Compensation	Compensation	<u>Premium</u>	<u>Costs</u>
2003 Series A	\$444	\$0	\$0	\$0	\$445
2003 Series B	\$3,000	\$0	\$0	\$0	\$2,999
2004 Series A & B	\$0	\$0	\$0	\$0	\$0
2004 Series C	\$0	\$0	\$0	\$0	\$0
2005 Series A	\$0	\$0	\$0	\$0	\$0

^{*}Note: Potential Discrepancy likely due to funding a contingency amount.

Total upfront costs include underwriter's discount, bond insurance premium, and costs of issuance.



Potential Reduction in Upfront Costs Had Cash Out Amounts Not Been Taken

Estimated Reduction in Underwriter's Compensation

		Underwriter	UW Discount		UW Discount	
		Discount	As % Of		Without	Estimated
Bond Series	Bond Amount	(Compensation)	Bond Amount	Cash Out Amount	Cash Out Amount	Reduction
2003 Series A	\$14,845,000	\$111,338	0.75%	\$1,644,955	\$99,000	\$12,337
2003 Series B	\$19,474,976	\$146,062	0.75%	\$850,000	\$139,687	\$6,375
2004 Series A & B	\$22,550,000	\$225,500	1.00%	\$520,000	\$220,300	\$5,200
2004 Series C	\$40,705,000	\$327,350	0.80%	\$2,671,000	\$305,869	\$21,480
2005 Series A	\$16,924,453	\$136,852	0.81%	\$1,100,000	\$127,957	\$8,895
	\$114,499,428	\$947,101	0.83%	\$6,785,955	\$892,814	\$54,287

Estimated Reduction in Bond Insurance Premium

			Bond Insurance	Est. Debt Service	Premium	
	Total	Bond Insurance	Premium As %	Without	Without	Estimated
Bond Series	Debt Service	<u>Premium</u>	of Debt Service	Cash Out Amount	Cash Out Amount	Reduction
2003 Series A	\$20,327,945	\$19,312	0.10%	\$18,073,915	\$17,170	\$2,141
2003 Series B	\$33,445,029	\$50,836	0.15%	\$32,077,978	\$48,759	\$2,078
2004 Series A & B	\$32,196,023	\$41,855	0.13%	\$31,464,026	\$40,903	\$952
2004 Series C	\$54,143,070	\$73,000	0.13%	\$50,587,125	\$68,206	\$4,794
2005 Series A	\$21,515,777	\$21,516	0.10%	\$20,145,466	\$20,145	\$1,370
_	\$161,627,843	\$206,519	0.13%	\$152,348,509	\$195,183	\$11,336



Questions from the Citizens' Committee We Hope to Address at the Next Meeting:

- 6) Can we review the apparent discrepancy between the cash out amounts we provided compared to what the District provided in a prior presentation?
- 7) What facilities projects were the cash out amounts spent on?
- 8) Were the cash out amounts spent on projects for which the District had developer agreements?

Questions from the Citizens' Committee Outside Our Scope of Work:

- 9) Are there meeting minutes or staff reports from the late 2002/early 2003 Board meetings just prior to the first cash out refinancing?
- 10) Are there meeting minutes or staff reports from the Measure B Citizens' Oversight Committee?

Additional Topics to Address at the Next Meeting:

Best Practices that the District Can Implement for Future Financings



Supporting Analysis Summary Tables

Government Financial Strategies inc.

Analysis of Debt Service

		Without Any Refinan	ncing		Refinancing With Cash Out		
		Debt Service	Debt Service	Debt Service	Debt Service	Debt Service	
Fiscal		Election of 1988	Election of 1997	Without	Election of 1988	Election of 1997	Refi With
<u>Year</u>		W/O Refinancing	W/O Refinancing	Refinancing	Refi w/ Cash Out	Refi w/ Cash Out	Cash Out
1994		\$0	\$0	\$0	\$0	\$0	\$0
1995		\$1,875,870	\$0	\$1,875,870	\$1,875,870	\$0	\$1,875,870
1996		\$2,172,781	\$0	\$2,172,781	\$2,172,781	\$0	\$2,172,781
1997		\$1,960,356	\$560,344	\$2,520,700	\$1,960,356	\$560,344	\$2,520,700
1998		\$3,902,829	\$1,367,561	\$5,270,390	\$3,902,829	\$1,367,561	\$5,270,390
1999	-00	\$3,876,165	\$2,135,522	\$6,011,687	\$3,876,165	\$2,135,522	\$6,011,687
2000	-01	\$3,896,545	\$3,229,504	\$7,126,049	\$3,896,545	\$3,229,504	\$7,126,049
2001	-02	\$3,917,020	\$3,419,000	\$7,336,020	\$3,917,020	\$3,419,000	\$7,336,020
2002	-03	\$3,923,290	\$3,519,073	\$7,442,363	\$3,923,290	\$3,519,073	\$7,442,363
2003	-04	\$4,045,065	\$3,838,706	\$7,883,771	\$4,004,733	\$3,814,883	\$7,819,616
2004	-05	\$4,040,355	\$5,123,256	\$9,163,611	\$3,996,638	\$5,098,923	\$9,095,562
2005	-06	\$4,054,740	\$5,102,694	\$9,157,434	\$4,555,685	\$5,075,174	\$9,630,859
2006	-07	\$4,063,388	\$5,132,788	\$9,196,175	\$4,238,100	\$5,502,974	\$9,741,074
2007	-08	\$4,070,298	\$5,154,788	\$9,225,085	\$4,328,875	\$5,991,849	\$10,320,724
2008	-09	\$4,082,798	\$5,142,493	\$9,225,290	\$4,376,063	\$6,483,364	\$10,859,426
2009	-10	\$4,092,308	\$5,123,308	\$9,215,615	\$4,426,213	\$6,981,451	\$11,407,664
2010	-11	\$4,102,553	\$4,940,763	\$9,043,315	\$4,468,713	\$7,580,301	\$12,049,014
2011	-12	\$4,114,100	\$4,467,913	\$8,582,013	\$4,544,763	\$8,131,371	\$12,676,134
2012	-13	\$4,195,180	\$4,202,443	\$8,397,623	\$4,687,800	\$8,890,421	\$13,578,221
2013	-14	\$4,187,320	\$4,510,553	\$8,697,873	\$4,737,488	\$10,240,734	\$14,978,221
2014		\$4,208,276	\$5,620,591	\$9,828,868	\$2,994,325	\$9,224,034	\$12,218,359
2015		\$3,521,296	\$6,314,896	\$9,836,193	\$2,260,675	\$3,505,919	\$5,766,594
2016	-17	\$1,189,306	\$7,796,166	\$8,985,473	\$648,150	\$3,941,124	\$4,589,274
2017	-18	\$1,199,800	\$7,996,706	\$9,196,506	\$645,150	\$3,935,514	\$4,580,664
2018	-19	\$1,216,875	\$7,638,056	\$8,854,931	\$646,350	\$4,431,806	\$5,078,156
2019		\$0	\$8,508,444	\$8,508,444	\$0	\$5,295,375	\$5,295,375
2020		\$0	\$8,131,069	\$8,131,069	\$0	\$5,407,475	\$5,407,475
2021		\$0	\$5,519,194	\$5,519,194	\$0	\$1,124,500	\$1,124,500
2022		\$0	\$4,532,388	\$4,532,388	\$0	\$1,123,500	\$1,123,500
2023		\$0	\$3,496,000	\$3,496,000	\$0	\$0	\$0
2024		\$0	\$2,529,000	\$2,529,000	\$0	\$0	\$0
2025		\$0	\$0	\$0	\$0	\$0	\$0
2026		\$0	\$0	\$0	\$0	\$0	\$0
		\$81,908,513	\$135,053,215	\$216,961,728	\$81,084,575	\$126,011,696	\$207,096,271

Government Financial Strategies inc.

Analysis of Debt Service Continued

	Refinancing Without	: Cash Out		Comparison		
	Debt Service	Debt Service			Estimated	Estimated
Fiscal	Election of 1988	Election of 1997	Refi Without	Savings/(Cost) of	Savings/(Cost) of	Difference in
<u>Year</u>		Refi w/o Cash Out	<u>Cash Out</u>	Refi W/ Cash Out	Refi W/O Cash Out	<u>Savings</u>
1994	\$0	\$0	\$0	\$0	\$0	\$0
1995	\$1,875,870	\$0	\$1,875,870	\$0	\$0	\$0
1996	\$2,172,781	\$0	\$2,172,781	\$ O	\$0	\$0
1997	\$1,960,356	\$560,344	\$2,520,700	\$0	\$0	\$ O
1998	\$3,902,829	\$1,367,561	\$5,270,390	\$0	\$0	\$ 0
1999	\$3,876,165	\$2,135,522	\$6,011,687	\$0	\$0	\$0
2000	\$3,896,545	\$3,229,504	\$7,126,049	\$0	\$0	\$0
2001	\$3,917,020	\$3,419,000	\$7,336,020	\$0	\$0	\$0
2002	\$3,923,290	\$3,519,073	\$7,442,363	\$0	\$0	\$0
2003	\$3,822,001	\$3,763,129	\$7,585,129	\$64,155	\$298,642	\$234,487
2004	\$3,775,710	\$4,836,998	\$8,612,708	\$68,049	\$550,904	\$482,854
2005	\$4,211,218	\$4,812,755	\$9,023,973	(\$473,425)	\$133,461	\$606,886
2006	\$3,908,575	\$5,217,725	\$9,126,300	(\$544,899)	\$69,875	\$614,774
2007	\$3,997,050	\$5,669,888	\$9,666,938	(\$1,095,639)	(\$441,853)	\$653,786
2008	\$4,041,438	\$6,134,918	\$10,176,355	(\$1,634,136)	(\$951,065)	\$683,071
2009	\$4,091,988	\$6,599,050	\$10,691,038	(\$2,192,049)	(\$1,475,423)	\$716,626
2010	\$4,126,363	\$7,160,185	\$11,286,548	(\$3,005,699)	(\$2,243,233)	\$762,466
2011	\$4,195,513	\$7,680,315	\$11,875,828	(\$4,094,121)	(\$3,293,815)	\$800,306
2012	\$4,326,638	\$8,377,665	\$12,704,303	(\$5,180,599)	(\$4,306,680)	\$873,919
2013	\$4,376,638	\$9,644,353	\$14,020,990	(\$6,280,349)	(\$5,323,118)	\$957,231
2014	\$2,798,500	\$8,707,983	\$11,506,483	(\$2,389,491)	(\$1,677,615)	\$711,876
2015	\$2,053,450	\$3,377,035	\$5,430,485	\$4,069,599	\$4,405,708	\$336,109
2016	\$625,913	\$3,841,120	\$4,467,033	\$4,396,199	\$4,518,440	\$122,241
2017	\$623,713	\$3,868,420	\$4,492,133	\$4,615,843	\$4,704,374	\$88,531
2018	\$630,713	\$4,266,425	\$4,897,138	\$3,776,775	\$3,957,794	\$181,019
2019	\$0	\$5,091,100	\$5,091,100	\$3,213,069	\$3,417,344	\$204,275
2020	\$0	\$5,201,600	\$5,201,600	\$2,723,594	\$2,929,469	\$205,875
2021	\$0	\$1,102,500	\$1,102,500	\$4,394,694	\$4,416,694	\$22,000
2022	\$0	\$1,102,500	\$1,102,500	\$3,408,888	\$3,429,888	\$21,000
2023	\$0	\$0	\$0	\$3,496,000	\$3,496,000	\$0
2024	\$0	\$O	\$0	\$2,529,000	\$2,529,000	\$0
2025	\$0	\$0	\$0	\$0	\$0	\$0
2026	\$0	\$0	\$0	\$0	\$0	\$0
	\$77,130,272	\$120,686,665	\$197,816,937	\$9,865,457	\$19,144,791	\$9,279,334



Analysis of Historical Tax Rates

		Estimated	Estimated
Fiscal	_Total	Election of 1988	Election of 1997
<u>Year</u>	Tax Levy	Share of Tax Levy	Share of Tax Levy
1988 -89	\$68.50	\$68.50	\$0.00
1989 -90	\$57.30	\$57.30	\$0.00
1990 -91	\$58.60	\$58.60	\$0.00
1991 -92	\$86.10	\$86.10	\$0.00
1992 -93	\$85.80	\$85.80	\$0.00
1993 -94	\$100.40	\$100.40	\$0.00
1994 -95	\$93.90	\$93.90	\$0.00
1995 -96	\$104.60	\$104.60	\$0.00
1996 -97	\$121.10	\$121.10	\$0.00
1997 -98	\$104.60	\$81.35	\$23.25
1998 -99	\$99.30	\$73.53	\$25.77
1999 -00	\$93.80	\$60.48	\$33.32
2000 -01	\$94.20	\$51.51	\$42.69
2001 -02	\$87.00	\$46.45	\$40.55
2002 -03	\$75.90	\$40.01	\$35.89
2003 -04	\$72.60	\$37.18	\$35.42
2004 -05	\$93.50	\$41.08	\$52.42
2005 -06	\$85.40	\$40.40	\$45.00
2006 -07	\$72.10	\$31.37	\$40.73
2007 -08	\$75.60	\$31.71	\$43.89
2008 -09	\$77.70	\$31.31	\$46.39
2009 -10	\$80.90	\$31.39	\$49.51
2010 -11	\$89.10	\$33.05	\$56.05
Average	\$86.00	\$61.18	\$24.82
Maximum	\$121.10	\$121.10	\$56.05
Minimum	\$57.30	\$31.31	\$23.25

Note: total tax levy from 1999 onward provided by County of Alameda Auditor-Contoller's Office and from 1998 prior provided by District.